

Message Text

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11
ACTION IO-13

INFO OCT-01 AF-08 ARA-06 EUR-12 NEA-10 ISO-00 EA-07

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 /103 W
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R 310127Z JUL 76
FM USMISSION USUN NY
TO SECSTATE WASHDC 8472
INFO AMEMBASSY TEHRAN
AMEMBASSY LUSAKA
AMEMBASSY PRETORIA
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY BRASILIA

C O N F I D E N T I A L USUN 3073

BRASILIA FOR ASST SECY LEWIS

TEHRAN FOR KATZEN

E.O. 11652: GDS
TAGS: PFOR, UN, ZA, WA, SF
SUBJECT: ZAMBIAN COMPLAINT AGAINST SOUTH AFRICA

REF: USUN 3062

1. SUMMARY: RES CONTAINED REFTEL ADOPTED 14-0-1 (US).
EFFORTS AT CONSENSUS FAILED DUE TO AFRICAN OBJECTIONS.
AFRICANS IN PARTICULARLY UNWILLING COUNTENANCE CONSENSUS IN
CONTEXT OF EXPLANATORY STATEMENT WHICH MENTIONED NEED
FURTHER TO EXPLORE FACTS. END SUMMARY.

2. IN COURSE OF MORNING ALL DELS BUT US IMPLICITLY INDICATED
TO CO-SPONSORS THEY COULD GO ALONG WITH THE RESOLUTION. THE
UK INDICATED A PREFERENCE FOR ADOPTION OF THE RES BY CON-
SENSUS AND TOLD US THEY BELIEVED AFRICANS WOULD AGREE TO
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CONSENSUS APPROACH. WE INDICATED THAT WE DID NOT HAVE

INSTRUCTIONS.

3. WHEN WE OBTAINED INSTRUCTIONS AND INDICATED IN AFTER-NOON THAT WE COULD GO ALONG WITH A CONSENSUS PROCEDURE BUT WOULD ABSTAIN IF RES PUT TO VOTE, JACKSON (GUYANA) AND OTHER CO-SPONSORS INDICATED CONCERN THAT WE NOT MAKE ANY STATEMENT WHICH CAST DOUBT ON THE FACTS AS PRESENTED BY ZAMBIAN FOREIGN MINISTER OR INDICATED SIGNIFICANT DIFFERENCES WITH THE RESOLUTION.

4. WHEN GOVERNOR SCRANTON EXPLAINED RESERVATIONS INCLUDED THE FACTUAL BASIS THEY REQUESTED TIME TO CONSIDER THE MATTER.

5. AFTER CONSULTATIONS AMONG THE CO-SPONSORS AND BETWEEN THEM AND ZAMBIA, JACKSON INFORMED US THAT CO-SPONSORS WOULD NOT BE ABLE TO GO ALONG WITH CONSENSUS APPROACH.

6. COMMENT: REFUSAL TO GO ALONG WITH CONSENSUS COULD HAVE BEEN CAUSED BY ONE OR TWO TROUBLE-MAKING DELEGATIONS WHO WANTED TO SEE US ISOLATED, BUT FACT THAT ZAMBIA CONCURRED IN REJECTION OF CONSENSUS LESSENS LIKILIHOD OF THIS BEING MAJOR FACTOR IN OUR VIEW. NON-ALIGNED SUCH AS SALIM OF TANZANIA AND JACKSON OF GUYANA MADE CLEAR IN POST-MEETING COMMENTS THAT THEY BELIEVED THEY HAD NEGOTIATED IN GOOD FAITH WITH UK, US, FRANCE ET AL AND HAD GONE LONG WAY TO MEETING OUR CONCERNS. THERE WAS UNDOUBTEDLY DISTRUST OF WHAT US WAS UP TO ARISING OUT OF FACT WE SEEMED AT ALL STAGES NOT TO HAVE INSTRUCTIONS UNTIL LONG AFTER EVERYONE ELSE HAD COMMITTED THEMSELVES.

7. AFRICANS WERE TO A DEGREE PRISONERS OF THEIR OWN SOLIDARITY, BUT WE SHOULD ON THE OTHER HAND NOT UNDER ESTIMATE THE DEPTH OF FEELING OF ALL AFRICANS, INCLUDING MODERATES, ON ISSUE OF THIS NATURE. THEY SIMPLY PUT NO CREDENCE AT ALL IN SOUTH AFRICA AND ARE NOT WILLING TO BE PLACED ON SAME MORAL PLANE THAT WOULD BE INVOLVED IN A FACT-FINDING INVESTIGATION.
SCRANTON

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